Public Document Pack



Council

Wednesday 7 July 2021 2.00 pm

Ponds Forge International Sports Centre, Sheaf Street, Sheffield, S1 2BP

The Press and Public are Welcome to Attend – Please see "PUBLIC ACCESS TO THE MEETING" below, for details of how to access the meeting, and the safety measures which will apply.



COUNCIL

Wednesday 7 July 2021, at 2.00 pm

MEMBERS OF THE COUNCIL

THE LORD MAYOR (Councillor Tony Downing)
THE DEPUTY LORD MAYOR (Councillor Gail Smith)

1	Beauchief & Greenhill Ward Simon Clement-Jones Richard Shaw Sophie Thornton	10	East Ecclesfield Ward Vic Bowden Moya O'Rourke Alan Woodcock	19	Nether Edge & Sharrow Ward Peter Garbutt Maroof Raouf Alison Teal
2	Beighton Ward Bob McCann Chris Rosling-Josephs Ann Woolhouse	11	Ecclesall Ward Roger Davison Barbara Masters Shaffaq Mohammed	20	Park & Arbourthorne Ward Ben Miskell Jack Scott Sophie Wilson
3	Birley Ward Denise Fox Bryan Lodge Karen McGowan	12	Firth Park Ward Abdul Khayum Alan Law Abtisam Mohamed	21	Richmond Ward David Barker Mike Drabble Dianne Hurst
4	Broomhill & Sharrow Vale Ward Angela Argenzio Brian Holmshaw Kaltum Rivers	13	Fulwood Ward Sue Alston Andrew Sangar Cliff Woodcraft	22	Shiregreen & Brightside Ward Dawn Dale Peter Price Garry Weatherall
5	Burngreave Ward Talib Hussain Mark Jones Safiya Saeed	14	Gleadless Valley Ward Alexi Dimond Cate McDonald Paul Turpin	23	Southey Ward Mike Chaplin Tony Damms Jayne Dunn
6	City Ward Douglas Johnson Ruth Mersereau Martin Phipps	15	Graves Park Ward Ian Auckland Sue Auckland Steve Ayris	24	Stannington Ward Penny Baker Vickie Priestley Richard Williams
7	Crookes & Crosspool Ward Tim Huggan Mohammed Mahroof Ruth Milsom	16	Hillsborough Ward Christine Gilligan George Lindars-Hammond Josie Paszek	25	Stocksbridge & Upper Don Ward Lewis Chinchen Julie Grocutt Francyne Johnson
8	Darnall Ward Mazher Iqbal Mary Lea Zahira Naz	17	Manor Castle Ward Terry Fox Anne Murphy Sioned-Mair Richards	26	Walkley Ward Ben Curran Neale Gibson Bernard Little
9	Dore & Totley Ward Joe Otten Colin Ross Martin Smith	18	Mosborough Ward Tony Downing Kevin Oxley Gail Smith	27	West Ecclesfield Ward Alan Hooper Mike Levery Ann Whitaker
				28	Woodhouse Ward Mick Rooney

Jackie Satur Paul Wood

Contact:

PUBLIC ACCESS TO THE MEETING

The Council is composed of 84 Councillors with one-third elected three years in four. Councillors are democratically accountable to the residents of their Ward. The overriding duty of Councillors is to the whole community, but they have a special duty to their constituents, including those who did not vote for them.

All Councillors meet together as the Council. Here Councillors decide the Council's overall policies and set the budget each year. The Council appoints the Leader and at its Annual Meeting will appoint Councillors to serve on its Committees. It also appoints representatives to serve on joint bodies and external organisations.

A copy of the agenda and reports is available on the Council's website at http://democracy.sheffield.gov.uk/ieListMeetings.aspx?Committeeld=154. You may not be allowed to see some reports because they contain confidential information. These items are usually marked * on the agenda.

Members of the public have the right to ask questions or submit petitions to most Council meetings and recording is allowed under the direction of the Chair. Please see the website or contact Democratic Services for further information regarding public questions and petitions and details of the Council's protocol on audio/visual recording and photography at council meetings.

Council meetings are normally open to the public but sometimes the Council may have to discuss an item in private. If this happens, you will be asked to leave. Any private items are normally left until last.

PLEASE NOTE: Meetings of the Council have to be held as physical meetings. While ever social distancing restrictions and other public health safety measures continue to apply, the meetings of the Council will be held at the Ponds Forge International Sports Centre as this venue can accommodate all 84 Members of the Council, plus officers and a limited number of members of the public within a safe indoor environment.

If you would like to attend the meeting, you must register to attend by emailing committee@sheffield.gov.uk at least 2 clear days in advance of the date of the meeting. This is necessary to facilitate the management of attendance at the meeting to maintain social distancing. In order to ensure safe access and to protect all attendees, you will be required to wear a face covering (unless you have an exemption) at all times within the venue. It is also recommended that you undertake a Covid-19 Rapid Lateral Flow Test within two days of the meeting. You can order tests online to be delivered to your home address, or you can collect tests from a local pharmacy or from the English Institute of Sport, Coleridge Road, Sheffield S9 5DA. Further details of these tests and how to obtain them can be accessed here - Order coronavirus (COVID-19) rapid lateral flow tests - GOV.UK (www.gov.uk).

We are unable to guarantee entrance to observers, as priority will be given to registered speakers.

Alternatively, you can observe the meeting remotely by clicking on the 'view the webcast' link provided on the <u>meeting page</u> of the website.

7 JULY 2021

Order of Business

1. WELCOME AND HOUSEKEEPING ANNOUNCEMENTS

2. APOLOGIES FOR ABSENCE

3. DECLARATIONS OF INTEREST

Members to declare any interests they have in the business to be considered at the meeting.

4. PUBLIC QUESTIONS AND PETITIONS AND OTHER COMMUNICATIONS

(a) To receive any questions or petitions from the public, or communications submitted by the Lord Mayor or the Chief Executive and to pass such resolutions thereon as the Council Procedure Rules permit and as may be deemed expedient.

(NOTE: There is a time limit of one hour for the above item of business. In accordance with the arrangements published on the Council's website in relation to meetings of the Council held whilst social distancing restrictions and other public health safety measures still apply, questions/petitions are required to be submitted in writing, to committee@sheffield.gov.uk, by 9.00 a.m. on Monday 5th July.)

(b) Petition Requiring Debate

The Council's Petitions Scheme requires that a petition containing over 5,000 signatures be the subject of debate at the Council meeting. A qualifying petition has been received as follows:-

<u>Petition</u>

To debate an electronic petition containing over 6,400 signatures (of which more than 5,160 are from individuals who live, work or study in Sheffield) asking Sheffield City Council to stop using Glyphosate. The online petition - Sheffield City Council, stop using Glyphosate | 38 Degrees - includes further information.

5. MEMBERS' QUESTIONS

- 5.1 Questions relating to urgent business Council Procedure Rule 16.6(ii).
- 5.2 Supplementary questions on written questions submitted at this meeting Council Procedure Rule 16.4.
- 5.3 Questions on the discharge of the functions of the South Yorkshire Joint Authorities for Fire and Rescue and Pensions Section 41 of the Local Government Act 1985 Council Procedure Rule 16.6(i).

(NB. Minutes of recent meetings of the two South Yorkshire Joint Authorities have been made available to all Members of the Council via the following link -

http://democracy.sheffield.gov.uk/ecCatDisplay.aspx?sch=doc&cat=13165&path=0)

6. NOTICE OF MOTION REGARDING "PUTTING SHEFFIELD FIRST" GIVEN BY COUNCILLOR TERRY FOX AND TO BE SECONDED BY COUNCILLOR JULIE GROCUTT

That this Council:-

- (a) recognises the incredible efforts that all staff, partner organisations, voluntary sector, local businesses, community groups and the people of Sheffield have made to get the city through the past 18 months, and thanks everyone for their contribution;
- (b) notes that as the city moves out of lockdown, and continues to open up, it is essential that the Council takes action to secure the city's recovery across a wide range of areas including support for jobs and the local economy, children and education, supporting people in financial hardship and the full reopening of Council services;
- (c) welcomes the co-operation agreement between the Labour and Green Groups, as set out below:-

"This Agreement is dated 19 May 2021 and is made between the Labour and Green political groups elected as Members of Sheffield City Council. This is an agreement for the 2021/22 municipal year and will therefore come to an end at the AGM in May 2022 unless extended by agreement of both parties.

This Agreement has been drawn up following detailed discussions between the two groups. The Green and Labour Groups acknowledge that no party has an overall majority on Sheffield City Council and this requires a new way of working to be established between the parties.

Both groups are committed to working in an open, inclusive and democratic way and ensuring the Council has stability and effective leadership. In order to support this and reflecting the decision of the people of Sheffield in the governance referendum, a politically proportionate transition committee model has been introduced and will be piloted to enable a new way of working in the Council which will facilitate the transition to the committee system.

Both parties will support the appointment of Terry Fox as Leader of the Council, Julie Grocutt as Deputy Leader of the Council and the appointment of five Labour and three Green Executive Members (designed to represent political proportionality). Whilst the Liberal Democrats declined to join the Executive, if they were to reconsider this decision, then they will get three seats, two to be offered by Labour and one offered by the Greens.

Both parties will work together in the interests of Sheffield. In order to secure the city's recovery we will:-

- (i) implement the new Local Area Committees, giving power back to our communities;
- (ii) introduce a new approach to community safety with additional safer neighbourhood wardens;
- (iii) provide additional investment in our young people;
- (iv) support the recovery of our district centres;
- implement the recommendations in the Arup report dated 19 March to create a pathway to deliver the shared ambition for net zero; and
- (vi) appoint an independent person to conduct a local nonstatutory inquiry into the management of the street trees dispute.

Both parties agree:-

- (i) a commitment to deal with each other fairly and honestly;
- (ii) to recognise that this is a new way of working that has not been experienced in Sheffield before;
- (iii) to recognise that all parties, officers and the public will take time to get used to a new style of governance;
- (iv) to recognise that mistakes will be made and to address these respectfully;

- (v) always to act in the best interests of the residents of the city;and
- (vi) to develop a new system to manage council business, taking account of the new working arrangements. This should ensure: All Cabinet briefings are open to both parties; All papers going to Cabinet are fully shared with both parties before the agenda is published; All Council communications in relation to executive decisions are cleared by both parties before issue; and consensus is sought wherever possible and a mechanism will be established between the leadership of both groups to resolve any issues that may arise.

A programme of meetings will be planned to facilitate discussions on the budget. It is the full intention to reach a consensus on the Council's 2022/23 Budget and Housing Revenue Account."

- (d) welcomes the plans by the Administration to deliver on the following commitments:-
 - (i) to introduce Local Area Committees, agreed by this Council in March, as a top priority, with the aim of establishing and embedding them within the Council, thus putting our communities at the heart of decision making and ensuring that Council services are responsive and accountable to the needs of our communities;
 - (ii) delivering new investment in District Centres throughout the city to ensure their recovery and renewal, coupled with a wider programme of initiatives to support the re-opening of the city's economy, such as the recently announced Summer in the Outdoor City Programme;
 - (iii) investing in our young people through delivery of the Administration's additional investment in youth services, following the service being brought back in-house;
 - (iv) implementing the recommendations set out in the Arup report to create a pathway to deliver the shared ambition for net zero;
 - (v) introducing a new approach to community safety, with additional safer neighbourhood wardens; and
 - (vi) appointing an independent person to conduct a local inquiry into the management of the street trees dispute;
- (e) believes that the overriding priority of the Council, and the city as a whole, should be to put Sheffield first and work in the interests of

- the city and its people and welcomes the commitment of the new Administration to always Put Sheffield First;
- (f) believes that to meet the challenges the city faces it is important for Councillors to work together and co-operate across the city and that this is the responsible thing to do to provide the effective leadership and stability that the city needs from the Council going forward; and
- (g) notes that the Council will now begin a transition into new governance arrangements following the result of the governance referendum and welcomes the Council's plans to introduce transitional committees to facilitate this change in governance and believes that they will be an important part of piloting this new way of working and supporting the organisation to put in place the best possible arrangements to deliver for Sheffield, working in an open, inclusive and democratic way.

7. NOTICE OF MOTION REGARDING "THE CITY CENTRE" - GIVEN BY COUNCILLOR MARTIN SMITH AND TO BE SECONDED BY COUNCILLOR MOHAMMED MAHROOF

That this Council:-

- (a) recognises that a thriving city centre is vitally important for the economic and social future of Sheffield because it supports jobs, attracts inward investment and provides a focus for the cultural life of Sheffield;
- notes that the Covid pandemic has had a devastating impact on the city centre, with decreasing footfall and a significant increase in retail closures;
- (c) is concerned that the permanent closure of the John Lewis store will deliver another long-term blow to the city centre;
- (d) notes that only 6 months after the then Cabinet Member for Business & Investment announced that a £3m deal had secured the John Lewis store in the city centre, the Company proposed its closure;
- (e) believes that due to eight wasted years by the previous Labour administration, the city centre has become too dependent on the fortunes and decisions of large national retailers, at the expense of local, independent businesses;
- (f) notes that, despite numerous commitments given by the previous Administration to either refurbish or relocate the Central Library and that the building is "it's top priority for the Council's cultural capital investment", there is still no long-term plan for the Graves building;

- (g) notes that prime land at Sheaf Square has now been unused for 15 years, while the provision for taxis at the railway station continues to be poor and obstructive to other vehicles;
- (h) notes that recent changes to road layouts, relocation of bus stops, the closure of a major car park and measures to accommodate social distancing during the pandemic, have made it more difficult for people to access some parts of the city centre;
- (i) notes that last summer the Council announced it was working on a new strategy for the central area of Sheffield; and
- (j) therefore requests the Administration to:-
 - (i) commit to publishing the new strategy for the central area of Sheffield within the next 3 months;
 - (ii) commit to improving access for people to travel into and around the city centre; and
 - (iii) commit to publishing a timeline to upgrade temporary bus stop facilities, introduced following the closure of Pinstone Street to bus services, to the equivalent City Centre "gold" standard.

8. NOTICE OF MOTION REGARDING "INVESTING IN EARLY YEARS" GIVEN BY COUNCILLOR JAYNE DUNN AND TO BE SECONDED BY COUNCILLOR MICK ROONEY

That this Council:-

- (a) believes that the early years are critical for a child's development and childcare is a fundamental building block of our economy and further believes that over the last decade, early years services have been neglected by the government;
- (b) notes with concern the report 'Closed Doors' by Action for Children, which considered children's centre usage between 2014/15 and 2017/18 and stated "Despite the importance of children's centres to many families, their existence is under threat. Years of funding cuts have left councils with little choice but to reduce children's centre budgets. As resources become increasingly stretched, a number of centres have closed. Many of those that remain have been forced to reduce the level of service on offer.";
- (c) notes recent research which highlights that nationally over 1,000 Sure Start Centres have been lost since 2010 and believes that this is the legacy of the coalition government's reckless austerity

policies targeting cuts at children most in need, and in addition, notes that 12,000 early education and childcare providers have been lost since 2015 and 30,000 more early years providers are at risk of closure within a year;

- (d) is concerned that the sector has been disproportionately impacted by Covid-19 and believes that, although early years providers were relied upon to enable key workers to continue to work during the pandemic, they received insufficient financial protection;
- (e) welcomes that Sheffield City Council provided additional support for the publicly funded hours (over and above national guidance), however, believes that the Government failed early years providers providing little support for the paid provision;
- (f) is concerned that the insufficient increase in funding, historical underfunding, increasing costs and impact of Covid-19, means that early years' providers in Sheffield will be faced with financial sustainability issues across the childcare sector and that it is also becoming increasingly difficult to recruit and retain staff due to the early years providers' inability to pay competitive rates;
- (g) believes Sheffield continues to be underfunded as compared to other local authorities, with the disparity in Sheffield's hourly Funded Early Learning (FEL) rate compared to other core cities, with Bristol receiving £5.69 an hour for three and four year olds, which is 21% higher than Sheffield's rate of £4.71 per hour; Nottingham receives £5.06 per hour, Newcastle £5.05, Manchester £5.01, Leeds £4.95 and Birmingham £4.85, and only Liverpool receives less, at £4.69;
- (h) notes that Sheffield also receives a lower rate for two year olds at £5.36 per hour, compared to £5.59 in Bristol, £5.46 in Manchester, £5.40 in Birmingham, £5.39 in Nottingham and £5.38 in Liverpool, with Leeds and Manchester also receiving £5.36 per hour; and
- (i) calls on the Government to address this disparity and provide Sheffield with a fair funding deal in addition to the additional investment needed to ensure every child can recover the learning and social development lost in the pandemic and has the chance to reach their full potential.

9. NOTICE OF MOTION REGARDING "THE CIRCULAR ECONOMY" GIVEN BY COUNCILLOR TIM HUGGAN AND TO BE SECONDED BY COUNCILLOR ANDREW SANGAR

That this Council:-

(a) believes that with the right support, Sheffield businesses have the

opportunity to be leaders in green and sustainable technology;

- (b) believes successful local councils of the future will be those which adopt the 'circular economy' approach, which designs out waste, is regenerative by design and is powered by renewable energy; at its heart is the idea of reducing resource use through well-developed local plan policies that embeds reusing resources and materials that are in circulation in the economy and recycling as a last resort, which will help us meet our sustainable development goals;
- (c) believes a prime example of this is the EU 'right to repair' legislation which requires manufacturers to design longer lasting products and make spare parts readily available in a push to reduce waste and increase opportunities for small businesses in the after-sales support sector;
- (d) believes that Sheffield must have a huge and positive role to play in the transition to a circular economy;
- (e) notes that Sheffield has a recycling rate for household waste of 30.7% which is well below the highest performing English local authority, Three Rivers, of nearly 65%; and a radical improvement in the City's recycling rate will therefore require the collection and recycling of food waste;
- (f) also notes that food waste is a hugely important economic and environmental issue for the country, with more than 600 tonnes thrown away by Sheffield households each year; and
- (g) therefore resolves to:-
 - (i) publish the results of the consultation with local universities, charities and Ellen MacArthur Foundation Knowledge Partner organisations, that have experience of delivering circular economy projects with businesses and local authorities, as resolved at the Council meeting in December 2019;
 - (ii) support the introduction of local deposit return and refill schemes for all food and drinks containers;
 - (iii) make 'evidence of environmental improvement' a requirement for all businesses and organisations seeking grant funding or any other form of financial support from the Council:
 - (iv) instruct the Executive Director, Place, to carry out a full study that quantifies the potential benefits of the circular economy approach to the city and report back to full Council within six months;

- use best practice in conjunction with councils across the UK and beyond, to define a metric for progress made in the transition to circular economy;
- (vi) explore measuring food waste in all Council premises and support measures to communicate the importance of reducing food waste;
- (vii) develop proposals to introduce a pilot scheme for the collection of food waste from households to identify the issues and opportunities in a wider roll-out across the whole city, with the intention to roll out domestic food waste collection across the city to produce biogas energy via anaerobic digestion as soon as is practicable;
- (viii) support local businesses to transition to closed loop systems and eco-design approaches using the RESolve framework, with an emphasis on production of products that can last several lifecycles, that are easily repaired and are designed for easy disassembly and remanufacture;
- (ix) write to the Secretary of State for Environment and Rural Affairs and the Chancellor of the Exchequer to ask them to introduce environmental taxation and introduce tax credits to incentivise efficiency of resource use, longer lifespan and remanufacture of products to reduce commercial and domestic waste; and
- (x) in consultation with local businesses, trial a reusable coffee cup scheme in Sheffield city centre, involving a cash deposit for a reusable coffee cup and a station where drops can be dropped for reuse.

10. REPRESENTATION, DELEGATED AUTHORITY AND RELATED ISSUES

To consider any changes to the memberships and arrangements for meetings of Committees etc., delegated authority, and the appointment of representatives to serve on other bodies.

Gillian Duckworth

Director of Legal and Governance

Dated this 29 day of June 2021

The next ordinary meeting of the Council will be held on 8 September 2021.

ADVICE TO MEMBERS ON DECLARING INTERESTS AT MEETINGS

If you are present at a meeting of the Council, of its executive or any committee of the executive, or of any committee, sub-committee, joint committee, or joint sub-committee of the authority, and you have a **Disclosable Pecuniary Interest** (DPI) relating to any business that will be considered at the meeting, you must not:

- participate in any discussion of the business at the meeting, or if you become aware of your Disclosable Pecuniary Interest during the meeting, participate further in any discussion of the business, or
- participate in any vote or further vote taken on the matter at the meeting.

These prohibitions apply to any form of participation, including speaking as a member of the public.

You **must**:

- leave the room (in accordance with the Members' Code of Conduct)
- make a verbal declaration of the existence and nature of any DPI at any
 meeting at which you are present at which an item of business which affects or
 relates to the subject matter of that interest is under consideration, at or before
 the consideration of the item of business or as soon as the interest becomes
 apparent.
- declare it to the meeting and notify the Council's Monitoring Officer within 28 days, if the DPI is not already registered.

If you have any of the following pecuniary interests, they are your **disclosable pecuniary interests** under the new national rules. You have a pecuniary interest if you, or your spouse or civil partner, have a pecuniary interest.

- Any employment, office, trade, profession or vocation carried on for profit or gain, which you, or your spouse or civil partner undertakes.
- Any payment or provision of any other financial benefit (other than from your council or authority) made or provided within the relevant period* in respect of any expenses incurred by you in carrying out duties as a member, or towards your election expenses. This includes any payment or financial benefit from a trade union within the meaning of the Trade Union and Labour Relations (Consolidation) Act 1992.

*The relevant period is the 12 months ending on the day when you tell the Monitoring Officer about your disclosable pecuniary interests.

- Any contract which is made between you, or your spouse or your civil partner (or a body in which you, or your spouse or your civil partner, has a beneficial interest) and your council or authority –
 - under which goods or services are to be provided or works are to be executed; and
 - which has not been fully discharged.

- Any beneficial interest in land which you, or your spouse or your civil partner, have and which is within the area of your council or authority.
- Any licence (alone or jointly with others) which you, or your spouse or your civil
 partner, holds to occupy land in the area of your council or authority for a month
 or longer.
- Any tenancy where (to your knowledge)
 - the landlord is your council or authority; and
 - the tenant is a body in which you, or your spouse or your civil partner, has a beneficial interest.
- Any beneficial interest which you, or your spouse or your civil partner has in securities of a body where -
 - (a) that body (to your knowledge) has a place of business or land in the area of your council or authority; and
 - (b) either -
 - the total nominal value of the securities exceeds £25,000 or one hundredth of the total issued share capital of that body; or
 - if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which you, or your spouse or your civil partner, has a beneficial interest exceeds one hundredth of the total issued share capital of that class.

If you attend a meeting at which any item of business is to be considered and you are aware that you have a **personal interest** in the matter which does not amount to a DPI, you must make verbal declaration of the existence and nature of that interest at or before the consideration of the item of business or as soon as the interest becomes apparent. You should leave the room if your continued presence is incompatible with the 7 Principles of Public Life (selflessness; integrity; objectivity; accountability; openness; honesty; and leadership).

You have a personal interest where -

- a decision in relation to that business might reasonably be regarded as affecting
 the well-being or financial standing (including interests in land and easements
 over land) of you or a member of your family or a person or an organisation with
 whom you have a close association to a greater extent than it would affect the
 majority of the Council Tax payers, ratepayers or inhabitants of the ward or
 electoral area for which you have been elected or otherwise of the Authority's
 administrative area, or
- it relates to or is likely to affect any of the interests that are defined as DPIs but are in respect of a member of your family (other than a partner) or a person with whom you have a close association.

Guidance on declarations of interest, incorporating regulations published by the Government in relation to Disclosable Pecuniary Interests, has been circulated to you previously.

You should identify any potential interest you may have relating to business to be considered at the meeting. This will help you and anyone that you ask for advice to fully consider all the circumstances before deciding what action you should take.

In certain circumstances the Council may grant a **dispensation** to permit a Member to take part in the business of the Authority even if the member has a Disclosable Pecuniary Interest relating to that business.

To obtain a dispensation, you must write to the Monitoring Officer at least 48 hours before the meeting in question, explaining why a dispensation is sought and desirable, and specifying the period of time for which it is sought. The Monitoring Officer may consult with the Independent Person or the Council's Audit and Standards Committee in relation to a request for dispensation.

Further advice can be obtained from Gillian Duckworth, Director of Legal and Governance on 0114 2734018 or email gillian.duckworth@sheffield.gov.uk.

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